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The Director of Central Intelligence
Washington, D.C. 20505


National Intelligence Council

NIC No. 03957-87
21 September 1987

MEMORANDUM FOR: Acting Director of Central Intelligence
FROM: Vice Chairman, National Intelligence Council
SUBJECT: 1988 National Security Strategy Report

1. The attached comments on the outline of this year's unclassified National Security Strategy Report--requested by Frank Carlucci in his memo of 14 September to the DCI--was drafted in the AG and coordinated among interested NIOs. It has not been coordinated outside the NIC.

2. Our comments are cursory because the NSC staff's outline appears to be a good and comprehensive one.


H. F. Hutchinson, Jr.

Attachment:
As stated

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NIC No. 03957-87
21 September 1987

SUBJECT: 1988 National Security Strategy Report

DCI/NIC/AG/BLatell:

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21 September 1987

MEMORANDUM FOR:

SUBJECT: Comments on National Security Strategy Report

1. The NSC staff's outline for the 1988 National Security Strategy Report (NSSR) seems thoroughly viable. The changes in approach from the 1987 volume should make this year's effort even more comprehensive and useful to the congress and the public. Minor suggestions on the outline and scope of the report follows:

- The placement of the "Intelligence Support" subsection in Chapter IV (Executing the Strategy) rather than in the discussion of defense policy or national power seems appropriate. The language used in the January 1987 edition of the NSSR--or something similar--will probably serve well again.
- The addition of two new sub-sections concerned with international economic issues is constructive. In addition to the obvious subjects that can be included in this framework--economic relations with Japan and other East Asian industrializing nations, LDC debt, the need to strengthen the global free trading and monetary systems, etc.--a discussion of COCOM controls probably also would be useful. A key issue for the future is how to make them work in a world where technology is spreading rapidly to non-COCOM members and where multinational corporations are increasingly able to evade monitoring by governments.
- The principles of free enterprise and trade might receive greater emphasis in the 1988 report. As pressures continue to build in key Latin American and other developing nations for the adoption of new development strategies and models, it is important that US support for liberalizing reforms (encouraging privatization, private investment, free enterprise, etc.) be highlighted.

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2. We look forward to the final report and will be prepared to provide comments on any draft. Several sections of the January 1987 edition need updating--particularly the discussion of the Middle East (Chapter III, a, Regional Policies)--where acknowledgement of the reasons behind the build up of US forces in the Persian Gulf would be useful--and the arms control section in Chapter IV.

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September 14, 1987

MEMORANDUM FOR THE SECRETARY OF STATE
THE SECRETARY OF THE TREASURY
THE SECRETARY OF DEFENSE
THE SECRETARY OF COMMERCE
THE SECRETARY OF TRANSPORTATION
THE SECRETARY OF ENERGY
THE DIRECTOR OF CENTRAL INTELLIGENCE
THE UNITED STATES TRADE REPRESENTATIVE
CHAIRMAN, JOINT CHIEFS OF STAFF
ADMINISTRATOR, NATIONAL AERONAUTICS AND
SPACE ADMINISTRATION

SUBJECT: President's National Security Strategy Report

Pursuant to last year's amendments to the National Security Act of 1947, the President will submit his second National Security Strategy Report (NSSR) to Congress in January of next year coincident with the FY89 budget submission. The NSC staff will again prepare the initial draft of the report, building on the submission of this past January and using inputs from each of your departments and agencies.

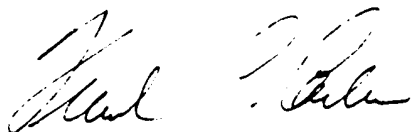
The purposes of the report, as identified in the National Security Act, are to set forth the national security strategy of the United States and comprehensively describe:

- (1) The worldwide interests, goals, and objectives of the United States that are vital to national security;
- (2) The foreign policy, worldwide commitments, and national defense capabilities of the U.S. necessary to deter aggression and implement our national security strategy;
- (3) The proposed uses, both short- and long-term of the political, economic, military, and other elements of national power of the United States;
- (4) The adequacy of the capabilities of the United States to carry out our national security strategy, including an evaluation of the balance among the elements of U.S. national power; and
- (5) Such other information as may be necessary to help inform Congress on matters relating to the national security strategy of the United States.

Additionally, we intend for the report to again serve broad educational and informational purposes for the Administration to audiences beyond the Congress, both foreign and domestic.

The initial NSSR has been well received, but we are confident improvements can be made in the second version. Following the outline at Tab A, we intend to strengthen the report by concisely discussing the full range of threats to our national security; by balancing the presentation among the elements of power, including a separate section on the economic element; by including broad strategic content; and by presenting a longer term, transcending view of this Administration's national security strategy, emphasizing the need for consistency and continuity into the future.

Since this is the only public report from the Administration that articulates the full scope of our national security strategy, its position as a capstone report is quite significant, both within the Administration, and with the public. I, therefore, solicit your assistance in preparation of the President's second NSSR. The Senior Director for Defense Policy on the NSC staff, William A. Cockell, will have overall responsibility for revision of the report. The staff action officer will be Don Snider, who can be reached at 395-3055/6. It is requested that departments and agencies identify their individual points of contact to him by September 15. Departments and agencies are also invited to provide general comments concerning the revision on scope and subject matter for use in preparing the first draft. Such comments should be received by the NSC action officer not later than September 22 to be considered in preparation of the initial draft. Additional opportunities for comment will be provided on circulation of the draft, and prior to finalization of the report.



Frank C. Carlucci

Attachment

Tab A - Outline of NSSR

cc: Administrator, Agency for International Development
Director, United States Information Agency
Director, Federal Emergency Management Agency

OUTLINE OF REVISED NSSR

I. AN AMERICAN PERSPECTIVE

- o Enduring Principles of U.S. Grand Strategy

II. FUNDAMENTALS OF U.S. NATIONAL SECURITY STRATEGY

- o U.S. Security in a Complex World
- o U.S. Interests
- o Major Objectives in Support of Interests
- o Principal Threats to U.S. Interests

III. ELEMENTS OF U.S. NATIONAL POWER

- a. U.S. Foreign Policy
 - oo Continuity of Basic Goals
 - oo Instruments of Foreign Policy
 - oo Political and Informational Elements
 - oo Regional Policies
- b. U.S. Economic Policy (New Section)
- c. U.S. Defense Policy
 - oo Taking Advantage of U.S. Strengths
 - oo Strategic Deterrence
 - oo Arms Reductions
 - oo Conventional Deterrence
 - oo Low Intensity Conflict
- d. U.S. Space Policy
- e. Integrating National Elements of Power

IV. Executing the Strategy

- o Intelligence Support
- o Foreign Policy Capabilities
- o National Economic Capabilities (New Section)
- o Defense Capabilities
- o Space Capabilities

V. America's Security in the Future